Fighting for Breath in Niger
A CALL TO ACTION TO STOP CHILDREN DYING FROM PNEUMONIA

Biggest killer, yet forgotten
Pneumonia is the world’s leading infectious killer of children, claiming the lives of more than 800,000 children under the age of five every year, more than 2,000 every day.

It is a shocking demonstration of pervasive health inequities disproportionately affecting the most deprived and marginalised children in low- and middle-income countries. It represents a violation of children’s right to survival and development, as enshrined in the UN Convention on the Rights of the Child. Yet pneumonia has been largely forgotten on global and national health agendas. We can and must change this.

Poverty and inequality aid and abet pneumonia deaths
Progress to address the number of children dying from pneumonia isn’t fast enough or fair enough. Global, regional, national averages mask huge inequalities in countries. It is the poorest children who are most at risk because of high rates of malnutrition, and lack of access to basic quality health services for vaccinations, and diagnosis and treatment of common childhood illnesses. As a result, the poorest children are almost twice as likely to die before their 5th birthday compared to the richest. Innovations that could save hundreds of thousands of lives each year are not reaching children with the greatest need.

It is possible to deliver the necessary solutions to combat pneumonia to all children. It is possible through Universal Health Coverage (UHC) and equitable access to quality primary health care to prevent, diagnose and treat pneumonia. It is possible through better immunisation coverage to protect children from some of the leading causes of pneumonia. It is possible through good nutrition to help their bodies to fight off infections and respond to treatment, as well as to prevent underlying causes of pneumonia. It is possible through improved water, hygiene and sanitation, and reductions in air pollution to help address risk factors that can cause pneumonia. It is possible through ensuring access to integrated service delivery and life-saving low cost antibiotics at the community level and strengthening the availability and quality of referral level care, to combat pneumonia and save lives.

An unprecedented moment to push for action
The COVID-19 crisis is unlike any we have seen before. This pandemic is presenting the world with ever-evolving, unprecedented challenges, and has highlighted the need for building strong and accessible health systems offering free-at-point-of-use health services. The rapid responses from governments have demonstrated that when health is prioritised, it is possible to mobilise much needed resources to protect the health of all citizens. Universal health coverage can no longer be a point of debate. Strengthening health systems now to cope with COVID-19 will also improve services for the prevention, diagnosis and treatment of childhood pneumonia and have a lasting impact on child survival over the long term.

Now is the time to act. There are only ten years left to deliver on the Sustainable Development Goals (SDGs) – which require all countries to reduce child deaths to at least 25 per 1,000 live births – and only five years to achieve the Integrated Global Action Plan for the Prevention and Control of Pneumonia and Diarrhoea (GAPPD) pneumonia target - which requires all countries to reduce child pneumonia deaths to below 3 per 1,000 births. We need concerted action to improve policies, investment, innovations, and scale up of evidence-based interventions, if we are to leave no child behind and to save lives. Not only is combating pneumonia possible, it is a must – a must for every child to be able to fulfil their right to survive and thrive.
In Dosso Region where the mortality rate is 190 per 1000 live births, children are 5 times more likely to die before the age of five than children in Diffa Region where the mortality rate is just 41 per 1000 live births in 2012.

Inequality, poverty and lack of access to health services contributes to 163 deaths per 1000 live births among the rural households compared with 83 deaths per 1000 live births amongst the urban households in 2012.

PNEUMONIA RELATED UNDER-FIVE MORTALITY

GLOBAL TARGET
3 per 1000 live births is the target pneumonia mortality rate for under-fives by 2025, as envisaged under the Global Action Plan for Pneumonia and Diarrhoea (GAPPD).

Niger STATUS
12 per 1000 live births, under five mortality rate due to pneumonia in 2018.

15% of child deaths were due to pneumonia in 2018, and it was the second biggest killer of children under-five in 2017.

Pneumonia killed more than 12,800 children under-five in 2018 – more than 1 child every hour.

7% is the average annual rate of reduction in pneumonia mortality between 2000–2018, and Niger is expected to reach the 2025 GAPPD target later than 2038.
Health system strengthening to deliver strong primary health care and UHC to combat pneumonia

The UHC Service Coverage Index is a measure of SDG indicator 3.8.1, which is a composite of essential health services. Countries should strive towards achieving 100% coverage to ensure health care for all citizens. To progress towards UHC, coverage of quality essential health services needs to be expanded with an emphasis on reducing inequities and strengthening health care facilities, to improve the quality of primary health care services. In Niger, the coverage of essential health services was just 37% in 2017 and only 53% of children with pneumonia symptoms were taken to a health facility in 2012.

To build strong health systems, increase coverage and deliver UHC, Niger needs to increase domestic public health expenditure towards a target of 5% of GDP, prioritising spending at the primary health care level. It would be ideal for Niger to raise revenue for health systems in an equitable way through progressive taxation and remove out-of-pocket payments to accessing health and nutrition services, such as user fees, at least for vulnerable populations and priority services. The more Niger continues to rely heavily on out-of-pocket payments, the harder it will be to achieve UHC.

Strong and equitable health systems are needed to adequately prevent, diagnose and treat pneumonia, and provide children with their basic human right to good-quality healthcare. UHC – where all children and their family have access to health and nutrition services, vaccinations and the medicines they need, without facing financial hardship – represents that right in action.

GLOBAL TARGETS ON HEALTH FINANCING

$86 is the minimum recommended government spend/person/year to provide essential health services as per WHO recommendations.

5% is the minimum recommended government spend on health as % of GDP as per WHO recommendations.

57% of government health expenditure should be on primary-level healthcare services as per WHO recommendations, as 90% of all health needs can be met at the primary health care level.

The SDG targets for large out of pocket (OOP) expenditure should not be more than 10% and to avert catastrophic OOP expenditure it should not be more than 25% of total household expenditure or income.

NIGER STATUS

$6 spent by the government on health per person in 2016.

6% of the government’s budget spent on health in 2018.

1.5% of GDP spent on health by the government in 2018.

...% of the government’s budget spent on primary health care in 2016. Data not available

59% of total health expenditure was out-of-pocket in 2016.
PROTECT children by establishing good health practices from birth

**SDG 2.2:** By 2030, end all forms of malnutrition, including achieving by 2025, the internationally agreed targets on wasting and stunting in children under-five.

Reduce and maintain childhood wasting (weight for age) in under-five children to less than 5% & ensure 40% reduction in stunting (height for age) in under-five children as per the 2025 targets set in the 2012 World Health Assembly Resolution.

### Nutrition

**Niger Status**
- **Wasting**: 18% is the wasting rate for under-five children in 2012.
- **Stunting**: 44% is the stunting rate in 2012.

To remain on track to achieve SDG 2 in 2030, Niger needs to reduce stunting rates to 26% by 2025.

**Sub-national Status**
- **Wasting**: 23% is the wasting rate for under-five children in the poorest households in 2012.
- 13% is the wasting rate for under-five children in the richest households in 2012.
- **Stunting**: 47% is the stunting rate among under-five children in rural households in 2016.
- 29% is the stunting rate among under-five children in urban households in 2016.

The stunting rate among children in rural households is almost 1 ½ times higher than among children in urban households.

### Breastfeeding

**Niger Status**
- 23% is the exclusive breastfeeding rate in 2012.

**Sub-national Status**
- 30% is the exclusive breastfeeding rate among babies in the poorest households in 2012.
- 25% is the exclusive breastfeeding rate among babies in the richest households in 2012.

50% rate of exclusive breastfeeding for the first 6 months as per the 2025 targets set in the 2012 World Health Assembly Resolution.
PREVENT pneumonia in children by addressing underlying causes

### Global Targets & Standards

#### Air Pollution
- **SDG 3.2:** End preventable deaths of newborns and children under 5 years of age, with all countries aiming to reduce under-5 mortality to at least as low as 25 per 1,000 live births by 2030.
- **90%** national and at least **80%** district or equivalent administrative unit coverage for vaccination by 2020 as per the Global Vaccine Action Plan (GVAP)
- **Penta3** (Pentavalent vaccine) and **PCV3** (Pneumococcal Conjugate) vaccines included in the national immunisation programme.

#### Immunisation
- **SDG 6.1:** Achieve universal and equitable access to safe and affordable drinking water for all by 2030.
- **SDG 6.2:** Achieve access to adequate and equitable sanitation and hygiene for all and end open defecation, paying special attention to the needs of women, girls and those in vulnerable situations by 2030.

#### Water, sanitation and hygiene
- **SDG 3.2:** End preventable deaths of newborns and children under 5 years of age, with all countries aiming to reduce under-5 mortality to at least as low as 25 per 1,000 live births by 2030.
- **90%** national and at least **80%** district or equivalent administrative unit coverage for vaccination by 2020 as per the Global Vaccine Action Plan (GVAP)
- **Penta3** (Pentavalent vaccine) and **PCV3** (Pneumococcal Conjugate) vaccines included in the national immunisation programme.

#### Niger Status
- **79%** Penta3 vaccine coverage among 1-year-olds in 2018.
- **79%** PCV3 coverage among 1-year-olds in 2018.

#### Sub-national Status
- Pentavalent vaccine (Penta3) coverage among 1-year-olds in 2017
  - **66%** in Diffa region, while it is **87%** in Niamey region
  - **36%** among children of mothers with lower education levels, while it is **50%** among children of mothers with higher education levels.
- PCV3 coverage among 1-year-olds in 2017
  - **47%** among the poorest households & **87%** in the richest households.

#### Data not available
- **<5%** people with primary reliance on clean fuels and technologies in 2017.
- **94 micro grams per cubic metre of air (μg/m³)** is the mean annual exposure to PM$_{2.5}$ pollution in urban settings in 2017.
**DIAGNOSE & TREAT children who become ill with pneumonia**

**SDG 3.12:** Substantially increase health financing and the recruitment, development, training and retention of the health workforce in developing countries, especially in least developed countries and small island developing States.

44.5 per 10,000 people is the minimum number of skilled health workers required to deliver quality health services as per WHO recommendations. The estimated shortage of health workers is 18 million by 2030.

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<thead>
<tr>
<th>Health workers</th>
<th>Niger Status</th>
<th>Sub-national Status</th>
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<tbody>
<tr>
<td>1 doctor per 10,000 people &amp; 3 nurses and midwives per 10,000 people in 2014.</td>
<td>0.1 doctor in Tahoua Region and 3.2 in Niamey Region per 10,000 people in 2016.</td>
<td>4 nurses in Zinder Region and 9 nurses in Niamey Region per 10,000 people in 2016.</td>
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<td>3,000 Community Health Workers (CHWs) in 2019.</td>
<td>Data not available</td>
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<tr>
<td>YES – Niger has a National Task-Shifting Policy which mandates CHWs to dispense Amoxycillin dispersible tablets 250 mg.</td>
<td>YES – All 8 Regions follow the National Task-Shifting Policy.</td>
<td>YES – CHWs have been mandated to dispense Amoxycillin dispersible tablets 250 mg in all 8 Regions.</td>
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**ICCM (Universal Integrated Community Case Management)** to prioritise the most deprived and marginalised, removing financial and non-financial barriers to access.

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<th>Sub-national Status</th>
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<tbody>
<tr>
<td>YES – Niger has an ICCM strategy as part of the National Strategic Plan.</td>
<td>YES – All 8 Regions have implemented the ICCM strategy.</td>
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<tr>
<td>NO – Amoxycillin dispersible tablets 250 mg are not on the National List of Essential Medicines but capsules and syrup are.</td>
<td>YES – CHWs in the 8 Regions been trained to dispense Amoxycillin dispersible tablets 250 mg, capsules and syrup.</td>
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**Oxygen** levels in children should be monitored by trained CHWs (community health workers) who can refer them in time to primary and secondary health facilities which have oxygen supply.

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<tr>
<th>Oxygen</th>
<th>Niger Status</th>
<th>Sub-national Status</th>
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<tr>
<td>NO – CHWs are not mandated to use pulse oximeters.</td>
<td>NO – None the 8 Regions are yet to mandate CHWs to use pulse oximeters.</td>
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<tr>
<td>NO – Regional and Department level health care centres are not mandated to have medical oxygen.</td>
<td>NO – Department level health care centres do not have medical oxygen.</td>
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**ICCM**

90% pneumonia care seeking behaviour by 2025 as per the Global Action Plan for the Prevention and Control of Pneumonia and Diarrhoea (GAPPD). All children with pneumonia symptoms should be taken promptly to an appropriate health facility.

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<th>Care seeking behaviour</th>
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<th>Sub-national Status</th>
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<td>59% children with pneumonia symptoms were taken to a health facility in 2015.</td>
<td>47% of children under-five with pneumonia symptoms, from the poorest households, were taken to a health facility in 2012.</td>
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<td>71% of children under-five with pneumonia symptoms, from the richest households, were taken to a health facility in 2012.</td>
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<td>41% of children under-five in Maradi Region with pneumonia symptoms were taken to a health facility while it was</td>
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<td></td>
<td>82% in Agadez Region in 2012.</td>
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A Global Call to Action on Childhood Pneumonia

1. **Develop pneumonia control strategies** as part of wider plans for universal health coverage and commit to reducing child pneumonia deaths to fewer than three per 1,000 live births, the target set by the Integrated Global Action Plan Pneumonia and Diarrhoea (GAPPD).

2. **Strengthen quality primary health care and action on pneumonia** as part of national multi-sectoral plans and through integrated strategies (including nutrition, water, sanitation and hygiene, and air pollution), including at community level, focusing on the most deprived and marginalised children.

3. **Increase domestic government investment in health and nutrition** (to at least 5% of GDP on health) and ensure that increased spending improves access to child health and nutrition services, including by removing user fees, addressing non-financial barriers to accessing care, and prioritising primary health services.

4. **Improve health governance** by ensuring accountability, transparency and inclusiveness in planning, budgeting and expenditure monitoring, including for pneumonia control strategies.

5. **Accelerate vaccination coverage** by supporting Gavi’s 2020 replenishment and ensuring the investment drives more equitable vaccination coverage and improves vaccine affordability.

6. **Enhance overseas development assistance** by increasing allocations to child health services and advancing the achievement of universal health coverage (aligned with national priorities and plans), including through pledges as part of Gavi replenishment and Nutrition for Growth.

7. **Engage the private sector to improve access** to affordable, quality vaccines, diagnostic tools, new antibiotics, medicines and medical oxygen, especially for the most deprived and marginalised children.

8. **Measure and report progress in achieving universal health coverage** to build stronger health systems which deliver quality primary health care and reduce child deaths, including from pneumonia, as well as against SDG child survival and GAPPD targets.

9. **Prioritise research, development and innovation** to improve access to the most affordable and cost-effective pneumonia prevention, diagnosis, referral and treatment technologies and services.

10. **Champion multi-sectoral partnerships** between the child health and nutrition communities and the broader infection control, clean air, water, sanitation and hygiene, and development financing communities.
The partnership to combat pneumonia

Save the Children, UNICEF and Every Breath Counts Coalition are working in partnership to fight one of the greatest – and gravest – health challenges facing children around the world – childhood pneumonia. The partnership will galvanise support to put pneumonia on the global health agenda; stimulate national action; and mobilise the donor community to ensure that we achieve the SDG goal on child survival and the Global Action Plan for Pneumonia and Diarrhoea (GAPPD) target of three child pneumonia deaths per 1,000 live births by 2030.

References:


2. Under-Five Mortality: United Nations Inter-Agency Group for Child Mortality Estimation (IGME) (2019); Niger Demographic and Health Survey 2012; Mortality rates are calculated for the 10-year-period preceding the DHS survey

3. Risk Factors for Pneumonia: The Institute for Health Metrics and Evaluation (IHME) - Global Burden of Disease


5. Health Systems Strengthening: WHO/World Bank UHC Coverage Index; Niger Demographic and Health Survey 2012

6. Health Financing: WHO Global Health Expenditure database

7. Sub-national Status: GRID, Save the Children’s Child Inequality Tracker; Poorest (richest) refers to poorest (richest) 20% of households as defined by most recent household survey


10. Immunisation: WHO/UNICEF estimates of national immunization coverage (WUENIC); National Immunisation Survey 2017


